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Use of Social Media in Citizen-Centric Electronic Government Services: A Literature Analysis

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ABSTRACT

The evolution of social media platforms provides governments across the world with the potential to achieve objectives of improved communication and service provisions to citizens. A number of research studies have been published on social media and e-government in last few years. However, there has not been any literature review performed on citizen-centric social media and e-government research. Therefore, this study undertakes a literature review on such articles on social media and citizen-centric e-government services. This research uses 139 articles to perform the intended literature review. The keywords analysis of these articles indicates that Web 2.0, participation and open government/open data were some of the frequently used keywords in addition to the two major themes of e-government and social media on which all the articles were searched for. The analysis of research methods indicated that majority of the studies were analytical, conceptual, descriptive, or theoretical in nature. The theoretical analysis however indicated that there is a lack of theory-based research in this area. The review of literature indicated that research themes such as electronic participation, engagement, transparency, communication/interaction, trust, security and collaboration are some of the most frequently used categories under this area of research. A research framework has also been proposed from the key themes emerging from the review.

Keywords: Electronic government, e-government, social media, literature review, engagement, participation, framework

INTRODUCTION

Governments across the world are responsible to their citizens and society at large, as they are accountable for preserving the interests of the general public (Bonson et al., 2015). Driven by rising citizen prospects and the need for government innovation, social media has become a key component of electronic government (hereafter, e-government) in a very short period of time (Bertot et al., 2012). Given the substantial evidence to suggest a steady rise in the predominance of social media among citizens of all walks of life, government organisations
are now increasingly experimenting with social technology to communicate with their citizens (Chui et al., 2012; Goncalves et al., 2015). Such efforts and others have given rise to great anticipations in terms of reaching out to new audiences, building a relationship with constituents and other stakeholders, creating new patterns of communication, refining openness, transparency and participatory democracy, crowdsourcing solutions and innovation and above all lowering government costs (Kavanaugh et al., 2012; Picazo-Vela et al., 2012).

A number of studies (e.g. Cotterill and King, 2007; Dwivedi et al., 2017a; Kaigo and Okura, 2016; Mossberger et al., 2013) have analysed the role of social media in fostering the transparency of governments and strengthening the interaction between citizens, other relevant stakeholders and public administrations in the last decade. For example, Cotterill and King (2007) explored how UK local authorities and their partners work together in sub-regional e-government partnerships. Through a case study, the authors also found that social networks can have some impact on the adoption and implementation of e-government in the region. Similarly, Kaigo and Okura (2016) explored how various functions of government promote the civil society Facebook page engagement and how the dysfunctions in the government operations unintentionally discourage engagement.

Even though the research is about the role of social media in e-government is about a decade old, the comprehensive exploration of literature on the role of social media in e-government indicates that there are only a few studies (e.g. Alarabi et al., 2016; Bertot et al., 2012; Boudjelida et al., 2016; Dwivedi et al., 2017a; Medaglia and Zheng, 2017) that have undertaken the literature review in this area. For example, Bertot et al. (2012) used an iterative strategy that involved conducting a literature review, content analysis and web-site analysis on multiple perspectives on government transparency efforts, the role of ICTs and social media in these efforts and the ability of the e-government initiatives to promote collaborative transparency. However, the focus of this paper is only restricted to fundamental initiatives, potential
influences and future challenges for collaborative e-government as a means of transparency. Moreover, Alarabiat et al. (2016) and Boudjelida et al. (2016) reviewed the literature related to citizens’ electronic participation (or e-participation) in government activities. In other words, these literature reviews are also limited to the exploration of citizen’s e-participation in government initiatives and only fractionally analyse the related literature where social media is preferably used over other online tools (e.g. online forums, governments’ official websites and other online technologies). Drawing from an extensive review of government social media literature, Medaglia and Zheng (2017) mapped government social media research into six focus categories of context, user characteristics, user behavior, platform properties management and effects. Based on their analysis, they proposed a framework to establish relationships between the six focus categories. Similarly, however, no research has yet been undertaken to comprehensively analyse the overall literature on social media in citizen centric e-government perspective. Therefore, it is timely to perform the literature review for such research articles that have used all these key terminologies together. Considering this, the remaining parts of the study are structured as follows: The next section presents the literature search and analysis approach. The following section analyses a brief account of analysis of keywords, theories, models or frameworks and research methods from the existing studies on social media and e-government. The next section presents the publications as per years and outlets. The subsequent section presents the frequently occurring limitations on the existing research on e-government and social media. The following section analyses the available 139 studies as per their key research themes or categories and propose a framework based on emerging categories. This is followed by discussions and conclusion of the research toward the end. We acknowledge that we have already presented a conference paper (see Dwivedi et al., 2017a) on this topic in ICEGOV held in March 2017 in India but we have updated this paper with 24 new research articles published in 2017 on the theme of e-government and social media and have also
updated the existing paper with some more analysis and updates of the existing content including tables and have also added some more new analyses. For example, we have added a completely new section on publications according to year and outlets, limitations of existing research and development of a framework emerging from the available themes on e-government and social media research.

**LITERATURE SEARCH AND ANALYSIS APPROACH**

We carefully reviewed a total of 139 research articles to undertake a comprehensive review of literature on the use of social media in e-government with regard to citizens. In order to reach on these selected articles, we performed a search in the Scopus database using the regularly appearing keywords such as ‘social media’ and ‘electronic government’ with their various other synonyms and abbreviations such as “social network”, “Facebook”, “Twitter”, “Instagram”, “YouTube”, “LinkedIn”, and “Web 2.0” (for social media) and “digital government”, “e-government”, and “e-governance” (for electronic government) along with “citizen” to understand how citizens associate themselves with e-government systems using social media. All these broader keywords were made to interconnect to each other using logical ‘AND’ operator. In order to make sure that we are not missing any relevant literature, we searched these keywords in the titles, abstracts and keywords sections in the articles not only in Scopus but also through Google Scholar.

The initial search fetched a total of 273 articles, which further scrutinised on the individual basis in order for them to be downloaded. We used Google Scholar to download all these articles. But, we could get hold of only 139 articles from the various sources. The other 134 articles could not be downloaded both because majority of them were either conference papers or book chapters and some of them due to the lack of their access rights. A list of successfully downloaded 139 articles made the foundation for the literature review in this paper. Out of these 139 articles, 72 were conference papers, 61 of them were articles from journals and only
six of them were found to be book chapters. In addition to synthesising these articles for literature review by exploring key themes and components and limitations, we also extracted some very basic information from them including keywords, different theories, models or frameworks used in such research and the analysis of their research methods analysis.

KEYWORDS, THEORIES/MODELS/FRAMEWORKS & RESEARCH METHODS

In order to evaluate the most frequently used keywords, all the keywords from 139 studies were gathered. The keywords with the similar meaning were then merged together in one category to count the total number of occurrence of such similar words and they were mentioned explicitly in the table. Table 1 lists 13 more frequently used keywords along with their number of occurrences, which were used five or more times. ‘Electronic government’ in it different forms, which are either similar in meaning or abbreviations (see Table 1), was found as the most regularly occurring keywords, with almost research studies used it in some or the other forms. This could be due to the fact that e-government is a key concept around the current literature analysis. Social media or social network in general was found as the next most frequently used keyword with 71 articles used them in one or the other form whereas another 38 articles used the similar terminology called ‘Web 2.0’ or the specific terminology such as Twitter (N=7). This clearly indicates that majority of studies are using social media in one or the other form. ‘Participation’ (N=30) is the fourth most used keyword followed by ‘open government’ or ‘open data’ as 22 articles used this keyword. This was closely followed by other keywords such as citizen, civic or public engagement (N=13), information and communication technology or information technology (N=12), transparency (N=12), democracy or e-democracy (9) and engagement (N=10). Moreover, trust or trust in government and Internet were represented by six studies each whereas the other keyword collaboration was represented by five studies. We have not included some other keywords (N=17) such as communication, blogs, cloud computing, information management, municipalities, public
administration, social inclusion to name a few, which hold significance in e-government and social media research and have occurred four and less times. In addition, a large body of keywords (N=278) appear once and these aspects are worthy of further exploration.

Table 1. Most Frequently Used Keywords

<table>
<thead>
<tr>
<th>Keyword(s)</th>
<th>#</th>
<th>Example Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>Web 2.0</td>
<td>38</td>
<td>Alexopoulos et al. (2014), Pardo et al. (2011), Picazo-Vela et al. (2012), Pop et al. (2014)</td>
</tr>
<tr>
<td>Participation</td>
<td>(Electronic</td>
<td>30</td>
</tr>
<tr>
<td>Open Government</td>
<td>Open Data</td>
<td>22</td>
</tr>
<tr>
<td>(Citizen</td>
<td>Civic</td>
<td>13</td>
</tr>
<tr>
<td>Twitter</td>
<td>7</td>
<td>Choudrie et al. (2017), Reddick et al. (2015)</td>
</tr>
<tr>
<td>Trust</td>
<td>Trust in Government</td>
<td>6</td>
</tr>
<tr>
<td>Internet</td>
<td>6</td>
<td>Liden and Larsson (2016), Missingham (2011)</td>
</tr>
<tr>
<td>Collaboration</td>
<td>5</td>
<td>Al-Jamal and Abu-Shanab (2016), Pardo et al. (2011)</td>
</tr>
</tbody>
</table>

[Legend: #: Frequencies of Keyword(s)]

Table 2 presents an account of the theories, models or frameworks used by the research on e-government and social media. The review of literature indicates that only a very few theories, models, or frameworks have been used across the existing studies on the topic of e-government and social media. For example, three studies used DeLone and McLean’s IS success model (i.e. DeLone and McLean, 2003) to measure e-government systems success in different contexts. Moreover, nine studies used one theory each including e-government/perceived transparency/trust model (Song and Lee, 2015), e-government maturity model (Al-Jamal and Abu-Shanab, 2016), social networks/social identity/social representations theories (Bailey and Ngwenyama, 2011) theory of citizen-centric e-governance (Chatfield and Reddick, 2015), UTAUT (Al-Kaabi et al., 2017), framework for government social media research (Medaglia and Zheng, 2017), social media text analytics framework (Reddick et al., 2017), open
government data assessment model and expectation confirmation theory (Valaei and Baroto, 2017).

Table 2. Theory/Model/Framework Analysis

<table>
<thead>
<tr>
<th>Theory/Model/Framework</th>
<th>#</th>
<th>Source(s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>DeLone and McLean’s IS Success Model</td>
<td>3</td>
<td>Kim and Sun (2012); Scott et al. (2011), Valaei and Baroto (2017)</td>
</tr>
<tr>
<td>E-Government/Perceived Transparency/Trust Model</td>
<td>1</td>
<td>Song and Lee (2015)</td>
</tr>
<tr>
<td>E-Government Maturity Model</td>
<td>1</td>
<td>Al-Jamal and Abu-Shanab (2016)</td>
</tr>
<tr>
<td>Social Networks/Social Identity/Social Representations Theories</td>
<td>1</td>
<td>Bailey and Ngwenyama (2011)</td>
</tr>
<tr>
<td>Theory of Citizen-Centric E-Governance</td>
<td>1</td>
<td>Chatfield and Reddick (2015)</td>
</tr>
<tr>
<td>Unified Theory of Acceptance and Use of Technology (UTAUT)</td>
<td>1</td>
<td>Al-Kaabi et al. (2017)</td>
</tr>
<tr>
<td>Social Media Text Analytics Framework</td>
<td>1</td>
<td>Reddick et al. (2017)</td>
</tr>
<tr>
<td>Open government data assessment model</td>
<td>1</td>
<td>Srimuang et al. (2017)</td>
</tr>
<tr>
<td>Expectation Confirmation Theory</td>
<td>1</td>
<td>Valaei and Baroto (2017)</td>
</tr>
</tbody>
</table>

In addition, some other studies (e.g. Chattfield et al., 2015; Park et al., 2014; Porumbescu, 2016) developed new models or frameworks considering the relevant constructs from various existing models. For example, Chattfield et al. (2015) developed a new model of citizen-centric e-governance in cross-border security cooperation by further integrating the key findings from the social-network analysis of tweet data and insights from the review of literature. Similarly, Park et al. (2014) proposed a comprehensive framework to examine the influence of perceived value on citizen satisfaction with the moderating impact of media synchronicity and patronage intention toward government social media services. Porumbescu (2016) developed a research model to examine how citizen’s use of e-government websites and public sector social media accounts relates to their satisfaction and perceptions of public sector trustworthiness. Likewise, Medaglia and Zheng (2017) developed a government social media research framework through the constructs emerging in the literature review undertaken by them.

Table 3 presents a detailed account of various research methods used by studies on e-government and social media. The findings suggest that although a total of seven different research methods were recorded from our data analysis activities, the majority of studies within our results employed analytical/conceptual/descriptive/theoretical methods (N=69) (which
includes various related methods such as viewpoints, commentary, observations, design, conceptualisation etc.), survey (N=16), content analysis (N=15), case study (N=7), interviews (N=7), literature review (N=4) and experimental studies (N=2) (see Table 3). Prior studies have argued and demonstrated that more studies published in early stages of emergence are likely to be analytical/descriptive/conceptual/theoretical in nature (Avison et al., 2008; Dwivedi et al., 2009). Out of 139 studies six studies adopted mixed methods where interviews were conducted along with case study (i.e., in Cotterill and King, 2007) and experimental study (i.e., in Kaigo and Okura, 2016) in one instance each, survey questionnaire was used along the interview in another context (i.e., in Alexopolous et al., 2014), content analysis was performed along the case study (i.e., in Mossberger et al., 2013) and literature review (i.e., in Bertot et al., 2012) in one occurrence each and secondary data analysis was performed along with interviews in one study (i.e. Bergquist et al., 2017).

Table 3. Research Methods Employed (Categories adapted from: Dwivedi et al., 2009)

<table>
<thead>
<tr>
<th>Research Method(s)</th>
<th>N</th>
<th>Example Source(s)</th>
</tr>
</thead>
</table>
Table 4 presents the research articles published across the years and different outlets on the role of social media in engaging citizens with government. The findings indicate that the trend of research got published over the years from 2007 until now is not very consistent in terms of the number of articles published overall and across different outlets. For example, although the number of articles (N=24) published up until August 2017 is the highest across the years, the other year where the second highest number of articles published was 2014. The years 2012 and 2015 jointly were third highest with 20 articles published in each year. The year 2016 jointly stood with the year 2011 at fourth place. The other years where relatively less articles published in this area of research were 2010 with eight articles, 2013 with seven articles, 2009 and 2008 with four articles each and the year 2007 with least one article. The similar trend was found in terms of the publication of articles in different outlets such as journals, conference proceedings and book chapters. The more number of overall articles published in conferences...
than journals also indicates that this field of research has just started growing and maturing up and there is a lot of further scope to publish research on this topic in the coming time.

Table 4. Publications according to year/outlets

<table>
<thead>
<tr>
<th>Year</th>
<th>JA/CP/BC</th>
<th>Frequency</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>2017</td>
<td>JA=13 CP=11</td>
<td>24</td>
<td>17.3</td>
</tr>
<tr>
<td>2014</td>
<td>JA=11 CP=12 BC=1</td>
<td>23</td>
<td>16.5</td>
</tr>
<tr>
<td>2015</td>
<td>JA=10 CP=8 BC=2</td>
<td>20</td>
<td>14.4</td>
</tr>
<tr>
<td>2012</td>
<td>CP=12 JA=7 BC=1</td>
<td>20</td>
<td>14.4</td>
</tr>
<tr>
<td>2016</td>
<td>JA=8 CP=6</td>
<td>14</td>
<td>10.1</td>
</tr>
<tr>
<td>2011</td>
<td>JA=5 CP=9</td>
<td>14</td>
<td>10.1</td>
</tr>
<tr>
<td>2010</td>
<td>JA=4 CP=4</td>
<td>8</td>
<td>5.8</td>
</tr>
<tr>
<td>2013</td>
<td>JA=3 CP=4</td>
<td>7</td>
<td>5.0</td>
</tr>
<tr>
<td>2009</td>
<td>JA=1 CP=1 BC=2</td>
<td>4</td>
<td>2.9</td>
</tr>
<tr>
<td>2008</td>
<td>JA=1 CP=3</td>
<td>4</td>
<td>2.9</td>
</tr>
<tr>
<td>2007</td>
<td>CP=1</td>
<td>1</td>
<td>0.7</td>
</tr>
<tr>
<td>Total</td>
<td>JA=61 CP=72 BC=06</td>
<td>139</td>
<td>100</td>
</tr>
</tbody>
</table>

[Legend: BC: Book Chapter, CP: Conference Proceedings, JA: Journal Articles]

LIMITATIONS OF RESEARCH ON E-GOVERNMENT & SOCIAL MEDIA

Table 5 presents the limitations from articles on e-government and social media. The findings indicate that a large number of 106 articles did not explicitly acknowledged any limitation. Only 33 articles recognised their limitations, which are briefly presented in Table 5. Most frequently acknowledged limitations by various research studies were related to biased, non-random or non-representative data where studies have either used one of few cities, websites, tools (such as geographical information systems), case studies, keywords or journals to explore various types of data for further analysis. For example, Kim and Sun (2012) gathered data only in China whereas Mawela (2017) collected data only from large metropolitan and municipalities in South Africa. Likewise, Medaglia and Zheng (2017) performed a literature review but considering only top journal outlets. The second largest collection of studies was
related to small sample size where studies have included limited dataset (e.g. Chartfield and Reddick, 2015; Goncalves et al., 2015), limited samples of tweets analysed (e.g. Reddick et al., 2015) or small samples of Facebook post (e.g. Reddick et al., 2017a). Other studies have accepted their limitations (see Table 5) in terms of restricted generalizability (N=7), studies with exploratory findings, cross-sectional nature of data collection and short period of time used for data collection in three studies each. Moreover, few studies have acknowledged only one limitation each such as data gathered only through literature-based search (Hit and Yu, 2010), research only based on qualitative (Mawela, 2017), or quantitative (Reddick and Anthopoulos, 2014), or secondary data analysis (Yaseen et al., 2015) and student sample (Shah and Lim 2011) and so have not been included in Table 5.

### Table 5. Limitations of existing research on e-government and social media

<table>
<thead>
<tr>
<th>Limitation</th>
<th>#</th>
<th>Meaning</th>
<th>Source(s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Biased or non-random sample or non-representative data</td>
<td>17</td>
<td>Non-random or non-representative data sample or sample based on only one or limited cities, websites, tools, cases, keywords, journals etc.</td>
<td>Brainard and McNutt (2010), Chatfield et al. (2015), Chesnevar et al. (2012), Dwivedi et al. (2017a), Ganapati (2011), Goncalves et al. (2015), Kim and Sun (2012), Mawela (2017), Medaglia and Zheng (2017), Medaglia and Zhu (2017), Park et al. (2014), Picazo-Vela et al. (2012), Porumbescu (2017), Reddick et al. (2017a), Reddick et al. (2017b), Shah and Lim (2011), Szkuta et al. (2014)</td>
</tr>
<tr>
<td>Single task</td>
<td>7</td>
<td>Difficult to generalise the result</td>
<td>Bennett and Manoharan (2017), Bonson et al. (2017), Medaglia and Zhu (2017), Park et al. (2014), Porumbescu (2017), Reddick et al. (2017a), Song and Lee (2015)</td>
</tr>
<tr>
<td>Exploratory findings</td>
<td>3</td>
<td>Findings of the research is preliminary in nature</td>
<td>Bennett and Manoharan (2017), Bodker and Zander (2015), Reddick et al. (2015)</td>
</tr>
<tr>
<td>Cross-sectional study</td>
<td>3</td>
<td>One time snapshot data</td>
<td>Bonson et al. (2015), Mawela (2017), Porumbescu (2016)</td>
</tr>
<tr>
<td>Short-period of data collection</td>
<td>3</td>
<td>Data collected only in few weeks time</td>
<td>Chesnevar et al. (2012), Reddick et al. (2017b), Saez-Martin et al. (2014)</td>
</tr>
</tbody>
</table>

**LITERATURE ANALYSIS AS PER RESEARCH THEMES OR CATEGORIES**

To perform literature analysis, we divided the research on social media and e-government for citizens into larger research themes highlighted by 139 studies undertook such research. In
doing so, we identified some more frequently appearing research themes such as participation (N=35), engagement (N=26), transparency (N=20), interaction or communication (N=13), trust (N=11), collaboration (N=10), democracy (N=6), open data practices or innovation (N=6) crowdsourcing (N=5) and security (N=5) and (see Table 6). The analyses of literature around these broader themes are although made segregated; they tend to be very much correlated and interdependent to each other. In addition, the research themes such as legitimacy (Bergquist et al., 2017; Ranchordas, 2017), adoption (Gao and Lee, 2017; Picazo-Vela et al., 2017) and accountability (Gomez, 2017; Tursunbayeva et al., 2017) have examined twice each. Moreover, there are six more themes including awareness (Cappellari et al., 2017), development (Choudrie et al., 2017), access to information (Gomez, 2017), adoption (Gao and Lee, 2017), organisational learning (Reddick et al., 2017a), decision making (Teran and Mancera, 2017) and continuance intentions (Valaei and Baroto, 2017) are such, which have been analysed only once each but indicate emerging trend in this area of research.

Table 6. Social Media in Relation to Key Research Themes/Categories

<table>
<thead>
<tr>
<th>Research Theme/Category</th>
<th>N</th>
<th>Meaning/Interpretation</th>
<th>Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>Democracy</td>
<td>6</td>
<td>It ensures that there are successful citizen e-participations in the government policy-making process</td>
<td>Buccafurri et al. (2012), Ganapati (2011), Hwang and Mohammad (2008), Mambrey (2008), Szkuta et al. (2014), Traunmuller (2010)</td>
</tr>
<tr>
<td>---</td>
<td>---</td>
<td>---</td>
<td>---</td>
</tr>
<tr>
<td>Open Data/Innovation Practices</td>
<td>6</td>
<td>Interaction with the e-government systems could be considered more effective only when the data provided through the government websites are open in nature and readily available to its users</td>
<td>AlAnazi and Chatfield (2012), Alexopoulos et al. (2014), Khtira et al. (2017), Pop et al. (2015), Loukis et al. (2017), Srimuang et al. (2017)</td>
</tr>
<tr>
<td>Crowdsourcing</td>
<td>5</td>
<td>The practice of obtaining information or input into a government initiative by enlisting the services of a large number of citizens through social media</td>
<td>Chatfield and Brajawidagda (2014), Linders (2012), Loukis and Charalabidis (2015), Spiliotopoulou et al. (2014), Warner (2011)</td>
</tr>
<tr>
<td>Security</td>
<td>5</td>
<td>Security is the defence of digital information and governments’ IT assets against internal and external, malicious and accidental threats from hackers</td>
<td>Pop et al. (2014), Prandini and Ramilli (2011), Reddick and Anthopoulos (2014), Sun et al. (2015), Yaseen et al. (2015)</td>
</tr>
</tbody>
</table>

The analysis indicates that stakeholders’ electronic or online participation has been the most extensively occurring theme across social media oriented e-government literature. It involves the use of information and communication technologies (ICTs) for supporting communication and interaction of individuals with other individuals, communities, public authorities and government at large (Bailey and Ngwenyama, 2011). Most of the studies (e.g. Alarabiat et al., 2016; Buccafurri et al., 2012; Dwivedi et al., 2017a; Elvira et al., 2014) discussing citizens’ electronic participation have gauged that it is important for empowering citizens to have an effective role in governments’ decision-making process and their problem solving. It is also considered as one of the core elements for transparency of governments with regards to their citizens (Boudjelida et al., 2016).

The review of literature also suggests that the use of Web 2.0 technologies is very useful for citizens’ self-expression and participation in the government activities (Boughzhala et al., 2015). In other words, the use of social media for promoting e-government activities enhances citizens’ participation to use such systems (Bundin and Martynov, 2016). The majority of literature has clearly identified the importance of social media use in the public sector organisations and governments and found it as a powerful tool for public organisations and
governments to open up and enhance participation from the communities that they are representing (Elvira et al., 2014).

Some other studies have also highlighted the challenges associated with the individuals’ e-participation with governments using the social network platforms. These include issues surrounding lack of digital literacy (Bailey and Ngwenyama, 2011) and active participation (e.g. Grigoryeva et al. 2016; Muresan, 2010; Vicente and Novo, 2014) in general and particularly among elderly users, ensuring the extent and kind of legitimate public participation through social media and e-government platforms (Harrison et al., 2012), inefficient online tools used for e-participation in fully opening dialogue between citizens and governments (Al-Jamal and Abu-Shanab, 2016; Alarabiat et al., 2016; Machova and Lnenicka, 2015), government’s decision to remain rigid and unopened (Al-Jamal and Abu-Shanab, 2016), lack of citizens’ understanding of political allegiance and loyalty in a democratic situation (Alzouma, 2015), unavailability or rare availability of social media links in local government websites (Sandoval-Almazan and Gil-Garcia, 2012) etc.

The second most explored research theme across the e-government and social media literature is ‘engagement’. Some studies (e.g. Bonson et al., 2015) suggest that any content posted by governments on the social media can attract citizens’ attention and engage them if the topics are of interest and significance to the local citizens. Other literature (e.g. Goncalves et al., 2015) reveals that government agencies increasingly look to leverage social media to improve the quality of government services to enable higher citizen engagement. Kaigo and Okura (2016) found social gatherings as more beneficial method for engagement that can further promote citizens’ online engagement. Levy et al. (2013) accepted that existing and emerging ICTs (including social media) facilitate citizen engagement in local government decision-making process. Mejabi and Fabgule (2014) recommend that the government and citizens need to understand the benefits of citizen engagement for better governance, accountability and
economic development. Taking a case of Australian parliament and its engagement with citizens, Missingham (2011) reveals that engagement with electorates is important not just for visibility and election, but also for debate on policy and parliamentary issues. Vicente and Novo (2014) state that Internet-related resources play a key role in explaining political and social engagement among Internet users. Their findings also indicated that there is a positive link between the levels of development of e-government and citizen’s engagement in citizens’ consultation and petitions.

‘Transparency’ is the next level of research theme emerging from the social media oriented e-government literature. Al-Jamal and Abu-Shanab (2016) found that transparency has a positive impact on citizens’ intention to use e-government website. A lack of transparency is said to make corruption less risky and more attractive, create informational advantage to privileged groups, incentivize opportunism and undermine cooperation and hinder trust and development (Bertot et al., 2012). Bonson et al. (2012) also acknowledged that the higher level of transparency as a way of improving citizens’ trust in governments. Joshi and Rosenfield (2013) also talked about trust in members of parliament due to transparency in parliamentary websites. Accountability and transparency of the politicians and government workers can be ensured by the flow of information between them through all the developing activities (Ganim and Kamruzzaman, 2014). Harrison et al. (2012) point out that transparency is not an end citizen pursues for its own sake but they might desire their government to be transparent because the information and action of the government are at stake. The other literature talked about parliamentary transparency. Song and Lee (2015) concluded that improved interaction with government using the social media services is the effective means to enhance citizens’ perceptions of the government transparency and their trust in the government. Tursunbayeva et al. (2017) described transparency as the use of social media such as Facebook, Twitter or
YouTube to post information about the organisation its ongoing activities (e.g. news, job openings, projects etc.).

The other more frequently explored research theme found in the literature of social media and e-government was ‘communication/interaction’ (see Table 6). Communication or interaction is a fundamental requirement for fostering transparency, participation, engagement and collaboration. Social media tools have improved the level of citizens’ interaction with the government, which is further supported by availability of information and its format (Al-Jamal and Abu-Shanab, 2016). The literature surrounding this theme has emphasised on the role of social media in strengthening the interactions of citizens and/or external stakeholders with politicians and bureaucrats (Joshi and Rosenfield, 2013). For example, Ceron and Negri (2016) accentuated how these interactions favour debates on social and political matters and positively affects citizens’ interest in political processes like elections, policy agenda setting and policy implementation. At one hand, the literature (e.g. Chatfield and Brajawidagda, 2014) highlights the critical importance of dissemination of government urgent information such as mitigating the impacts of natural hazards to the intended audience in the timely and actionable manner. On the other hand, some other literature (e.g. Cho et al., 2012) talks about the types of information that should be perceived to be valuable by the citizens at non-emergency times. Chhabra et al. (2013) examined the use of social networking by the traffic police in Delhi and found that the open online exchanges represented a new communicative paradigm in e-governance. It has also been stated that social media has been garnering significant attention as a medium for next generation communications (Park et al., 2014). The literature (e.g. Shah and Lim, 2011) has also revealed that government’s ineffective communication with citizens, lead to low levels of trust in the government. Hence, effective and targeted communication (preferably through social media) is considered essential to build citizens’ awareness, knowledge, perceptions and trust towards e-government services (Shah and Lim, 2011).
'Trust' and 'security' (see Table 6) are also among some of the most frequently used research themes explored across e-government and social media literature. For example, Chatfield et al.'s (2015) social network analysis provided evidence that citizens’ distrust could potentially negatively impact bilateral security cooperation with foreign countries. Picazo-Vela et al. (2011, 2012) pointed out that enhanced trust on the government is one of the perceived benefits of the social network use in e-government. However, Picazo-Vela et al. (2012) also accepted that adoption of social media by the government confronts barriers related to privacy and security. Porumbescu (2016) found that the use of public sector social media accounts is positively related to satisfaction and perceptions of public sector trustworthiness. Shah and Lim (2011) believed that successful e-government adoption requires citizens to have high level of trust in both government and Internet. The authors suggested enhancing transparency on the government websites to gain citizens’ trust. Song and Lee (2015) also supported the mediating role of government transparency in linking the use of e-government to trust in government. A fair number of studies (see Table 6) have also highlighted the relevance of ‘collaboration’ in context of the role of social media in e-governance. It implies the cooperative relationship between government and citizens and between governmental agencies. When citizens are more collaborative, the government can be more responsive to urgent problems (Sandoval-Almazan and Gil-Garcia, 2012). Al-Jamal and Abu-Shanab (2016) concluded that collaboration has a positive influence on citizens’ intention to use e-government website. The Jordanian government is planning to opening up their data to citizens to foster innovation and collaboration. The key difference between collaboration and participation is that collaboration means working together to achieve a common goal. On the other hand, participation is about communication and feedback (Al-Jamal and Abu-Shanab, 2016). Hui and Hayllar (2010) examined the way in which Web 2.0 and new practices in e-government might be creating new trends in collaborations between public and private sectors and citizens. They proposed public-
private-citizen collaboration (PC2) framework that would help government to add value in e-service provision and e-government based public engagement. A number of literature studies (e.g. Al-Jamal and Abu-Shanab, 2016; Harrison et al., 2012; Pardo et al., 2011; Wigand, 2011) have discussed collaboration in tandem with transparency and participation. Sandoval-Almazan and Gil-Garcia (2012) pointed out that government portals in Mexico are still largely information sources with only few services and interactions and almost no opportunities for participation, collaboration and information sharing among government and non-government actors. The authors proposed strategic use of government website to foster participation and collaboration. Traunmuller (2010) claims that collaboration at large results in good practice exchange and knowledge collection.

The studies have also discussed some other research themes such as ‘democracy’, ‘crowdsourcing’ and ‘open data practices’ (see Table 6). The literature (e.g. Buccafurri et al., 2012; Ganapati, 2011; Mambrey, 2008) on e-democracy indicates that it can be ensured only when there are successful citizen e-participations in the government policy-making process. E-Participation is considered to enhance the nature of representative democracy – as it directly links representatives and with voters (Traunmuller, 2010). Although the concept of crowdsourcing has been pursued even before the advent of Internet, social media provides exceptional public sphere where multi-directional interactive conversations and information sharing occur between government and various stakeholders (Chatfield and Brajawidagda, 2014). Chatfield and Brajawidagda (2014) aimed to use Twitter mediated crowdsourcing to intimate citizens about the hazardous weather reports and found the value of government created hash tag to tie closely the government and volunteer citizens. Loukis and Charalabidis (2015) discussed the concepts of passive and active crowdsourcing where passive crowdsourcing was considered to exploit the content generated by users whereas active crowdsourcing is defined as stimulating the users’ content. Spiliotopoulou et al. (2014)
considered crowdsourcing, as a valuable tool for identifying the key issues perceived by citizens with regard to the specific social problem faced by the government and gathering interesting ideas and solutions for it. Moreover, it is cost effective and can generate inputs from a larger audience (Warner, 2011). Open data practices are also explored by some studies (see Table 6). They largely indicate that interacting with the e-government systems could be considered more effective only when the data provided through the government websites are open in nature and readily available to its users.

Mapping the existing research on electronic government and social media, we found that the different focus key categories have been examined independently and not in relationship with each other. Gaps in the existing research also indicate the need of focusing on under-investigated areas (Medaglia and Zheng, 2017). Joining these different dispersed dots, we develop a possible framework for e-government and social media that may provide the possibility of better use of e-government using the social media channels. For this, we consider some of the more relevant constructs from e-government and social media research such as participation, engagement, transparency, communication or interaction, trust, awareness and security and link them with the adoption of e-government through the social media channels to develop a framework for citizens’ adoption of e-government and social media. We propose that constructs such as transparency, communication and awareness lead to better engagement and crowdsourcing, collaboration and security can positively influence citizens’ participation to the e-government activities using social media channel. Furthermore, citizens’ engagement and participation and lead to their trust in e-government using various social media channels and that will further allow them to adopt e-government initiatives taken by the corresponding governments. Figure 1 demonstrates the proposed framework using some of the key constructs emerging through the categories of e-government and social media research. In support of this proposed framework, we argue that adoption of e-government services cannot only be
measured through some of the leading and proposed theories and models prescribed in existing studies (e.g. Dwivedi et al., 2017b, Dwivedi et al., 2017c, Rana and Dwivedi, 2015; Rana et al., 2016; Rana et al., 2017) of IT and e-government adoption, but we also need to think about a framework that also comes through citizens’ engagement and participation through these activities.

DISCUSSION

The literature review of 139 studies on social media and e-government has highlighted a number of research themes. We will postulate implications emerging from these studies and analyse how they can be of further use to the government policy and decision makers to implement them for establishing a smoother electronic democracy.

The largest number of studies has highlighted the relevance of social media in e-government and identified it as an important and powerful tool for the governments. Using e-participation, redistribution of power can be easily disseminated to the citizens who are usually not a part of government decision and policymaking and are usually excluded from the political and economic processes. Gathering consensus from citizens and their effective implementation indicates that the government is responsive to the interest of the public. However, there is considerable evidence available to suggest that it is not always successful (Harrison et al., 2012). The extent and type of public participation can play a very important role in generating consensus that could be considered for further implementation. The queries such as who participates, how participants exchange information and make decisions, and what is the basis for taking such suggestions on board and use them for decision making are important points to address before any such recommendation is accepted and implemented as policy by the government. Moreover, although the use of social media has fostered the public participation in government activities, it is still limited in the developing countries where digital literacy is an on-going challenge before the governments. The government should also ensure that only
legitimate account holders of social media platforms can raise their voices to the governments’ call. The government should also make provisions to use efficient social media tools and their clear links in their websites to ensure more public participation. More importantly, to ensure more public participation, the governments should endeavour to minimise the digital divide gap and attract more of their constituents to take part in governments’ activities through digital channels.

To enhance citizens’ engagement, the governments should try to gather consensus for the topics that they think would raise lots of interests and attentions from the public (Bonson et al., 2015). The other way to increase interests in citizens is to propagate the message across different available offline and online channels (e.g. newspapers, radio, television, emails etc.) such that it easily reaches out to masses and creates awareness and curiosity among them to take part in such online activities. Creating this awareness and building this capacity to use social media to make these happen should be taken up by the government functionaries, civil society and media (Mejabi and Fabgule, 2014). The local governments should also take citizens’ opinions and concerns into account for increasing their engagement and participation in the government activities. The government can also monitor the citizens’ constant engagement and
involvement with online activities through the likings of the post, sharing them and more importantly commenting on them (Bonson et al., 2015).

In order to promote transparency; the governments should widely adopt the open data practices. In other words, they should expose all their processes including bidding, contracting, processing of forms, public monitoring of activities and their employees, provide outlets of public suggestions regarding the level of their openness and allow the members of the public to track the progress of their own interactions with the government and provisions for listening to their voices and taking proper actions in case of any discrepancies and implementing crowdsourcing solutions and innovations (Bertot et al., 2012). The governments should promote this through their online channels in all possible ways as this could lead on to their trust building process at one hand and toward making their system corruption free on the other hand.

Communication, interaction or information sharing by the governments to their constituents and vice-versa is a precursor for instituting transparency, participation, engagement and collaboration. The governments should carefully analyse the types of information being disseminated to the larger audience of citizens and the valuable feedback received from them. The communication could be considered effective only in situations where the governments receive overwhelming responses for it regardless of whether the information shared is urgent or non-urgent. The bidirectional communication between government and citizens using social media channels makes the overall process trustworthy and can even lead to improved citizen participation. In order to get the optimal response from the citizens, the governments should make sure that the information shared is precise, effective and targeted to the right audience to fetch the optimal response from it (Shah and Lim, 2011).

Social networks have played a remarkable role in establishing citizens’ trust on the government (Picazo-Vela et al., 2012). To trust the e-government related activities, the citizens should have
formed a trust on the government itself. For this, it is very much imperative that citizens are very much informed about the government plans and policies that are for their benefits. In other words, the governments should endeavour to establish their overall positive image in citizens’ mind so that they can entrust their functioning through the online channels. There are two fundamental aspects that the governments should adhere to. Firstly, they should do all, which are citizen-centric and bring in lots of benefits to citizens. Secondly, the effective communication mechanism should be in place that facilitates a government to effectively disseminate the required information on timely manner and ensure that they are well received by the end users. Security is another very significant and trust-centric aspect, which the governments should give proper attention to. The e-government websites should be technically robust to provide adequate security provisions and citizens are made well aware of it through other different mechanisms.

Collaboration implies the cooperative relationship between government and citizens. When citizens are collaborative, the government can be more responsive to urgent problems (Al-Jamal and Abu-Shanab, 2016). For example, e-government systems could be further equipped with warning systems to detect problems, riots, or security threats so that citizens can use these tools to alert authorities. The e-government systems should be designed and made available through various social media channels in a way that citizens can easily intimate government for any online services failure or for even for discussing the public policy related issues (Sandoval-Almazan and Gil-Garcia, 2012). Furthermore, the governments as a whole are encouraged to promote crowdsourcing to have huge and genuine consensus around the issues faced by them. This could be possible only when they adopt the open data practices where information related to most of the issues faced by them in short-term or long-term basis could be dealt in with the citizens’ opinions and with their own experts’ views. The democracy in true sense can prevail only when governments can largely promote the e-government initiatives
through various social media channels and invite larger audience to participate in the
government policy and decision making processes.

This literature review has contributed to the existing knowledge about the role of social media in e-government in citizens’ context. Although there are four reviews (i.e., Alarabiat et al., 2016; Bertot et al., 2012; Boudjelida et al., 2016; Dixon, 2010) available on this topic, they have touched upon the different aspects. For example, Alarabiat et al. (2010) and Boudjelida et al. (2016) reviewed literature related to e-participation with a reference to social media whereas Bertot et al. (2012) reviewed it with regard to government transparency and accountability. Moreover, Dixon (2010) examined the literature on the use of Web 2.0 technologies in e-government. In other words, none of the prior research has attempted to undertake a comprehensive review of the combined literature on the social media and e-government. Therefore, this review is a theoretical contribution toward capturing the wider knowledge on these topics. Further, the keywords and research methods based analyses, investigation of the available literature on their use of theories, models and frameworks, publications according to year and outlets, limitations of existing research on e-government and social media provide and developing a research framework from the emerging themes of the existing research have added contribution to the knowledge in terms of understanding this topic in a more relevant and timely manner. Such knowledge also provides the gaps in this area of research, which was not known earlier. Lastly, the categorisation of the research themes (e.g. participation, engagement, collaboration, transparency etc.) opens further avenues of research into these specific areas. We took this categorisation a step further to develop a proposed framework for e-government adoption considering some of the emerging themes including transparency, communication, awareness, engagement, crowdsourcing, collaboration, security, participation, trust and e-government adoption as the key constructs of the framework.

CONCLUSION
This study has undertaken a comprehensive review of literature on the role of social media on e-government in citizens’ context. The review was performed considering 139 articles on this topic. The review of literature revealed a number of frequently occurring research themes including electronic participation, engagement, transparency, communication/interaction, trust, collaboration, democracy, crowdsourcing, security and open data practices. Moreover, the keyword and methodological analyses and exploration on theories, models and frameworks by these studies open further avenues of research in this area. The implications deriving from the literature will be helpful for any governments in terms of effectively implementing their e-government systems and propagating them through the appropriate social media platforms for their optimal diffusion and use by the end users. The year-wise publications of e-government and social media research would provide the trend of research published on this theme over the year and different outlets. The limitations of existing research on e-government and social media have indicated that majority of studies have not acknowledged any limitations. However, the key limitations for those limited studies that have acknowledged it are largely related to biased or skewed sample, small sample size, exploratory findings, cross-sectional research and short timespan for collecting data.

Like any other research studies, this study is not without limitations. Firstly, the keywords analysis fetched us 273 articles, but we could get access of 139 articles only. Majority of the articles, which could not be accessed, were from conference proceedings and book chapters. Secondly, our research activities were limited to occurrences of three keywords (i.e., e-government, social media and citizen) in their various forms in the article title, abstract and keywords. We fully acknowledge that there may be some studies that lack these keywords and can still be related to the main theme of this research. Lastly, the proposed framework from the emerging themes from the existing research has not been validated using the primary data. The
future research can take some correcting measures to make sure that these limitations could be minimised.

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